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Message Text

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72 64
ORIGIN PM-04

INFO OCT-01 NEA-10 ISO-00 SS-15 SSO-00 INRE-00 NSCE-00

CIAE-00 DODE-00 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01

PRS-01 SP-02 USIE-00 SAM-01 IGA-02 AID-05 ACDA-07

TRSE-00 OMB-01 /067 R

DRAFTED BY PM/SAS:HPRECHT:JFC:LD
APPROVED BY T - MR. JORDAN
NEA - MR. ATHERTON (DRAFT)
PM - MR. ERICSON
S/S - RGAMBLE
---------- 056825
O 010101Z DEC 76 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY AMMAN NIACT IMMEDIATE

C O N F I D E N T I A L STATE 292127

E.O. 11652:GDS

TAGS: MASS, JO, US

SUBJECT:SECURITY ASSISTANCE ORGANIZATION
FOR THE AMBASSADOR
1. SENIOR REVIEW GROUP MET NOVEMBER 29 TO CONSIDER STRUC-
TURE OF MAAGS AND MAAG-TYPE ORGANIZATIONS IN LIGHT OF PRO-
VISIONS OF FOREIGN ASSISTANCE ACT, AS AMENDED BY LEGISLATION
LAST JUNE. GROUP FOCUSED ON YOUR STRONG INTEREST IN PRE-
SERVING JOINT DAO-SECURITY ASSISTANCE UNIT IN JORDAN. WE
WOULD LIKE YOU TO RECONSIDER YOUR POSITION FOR FOLLOW-
ING REASONS WHICH ARGUE FOR SEPARATE DAO AND SECURITY
ASSISTANCE UNITS.
2. WE WILL ASK CONGRESS NEXT YEAR FOR LEGISLATION WHICH
WILL PERMIT DAOS IN A LIMITED NUMBER OF COUNTRIES TO CON-
TINUE TO HANDLE SECURITY ASSISTANCE PROGRAMS. ALL OF THESE
COUNTRIES, EXCEPT JORDAN, HAVE 3 OR LESS SECURITY ASSISTANCE
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PERSONNEL AS AUGMENTEES. WE WILL ARGUE THAT TO CREATE SEPA-

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RATE, UP TO 3-MEMBER OFFICES OF DEFENSE COOPERATION (ODCS) IN MOST OF THESE COUNTRIES WOULD ENTAIL ASSIGNMENT OF MORE PERSONNEL THAN WOULD BE REQUIRED THROUGH AUGMENTATION OF DAO'S WITH 1-3 MAN SECURITY ASSISTANCE STAFF. IN SOME COUNTRIES WE WILL ALSO ARGUE THAT POLITICAL SENSITIVITIES MAKE IT ESSENTIAL THAT DAO HANDLE SECURITY ASSISTANCE PROGRAMS (E.G., EGYPT AND YUGOSLAVIA).

3. DAO IN JORDAN WITH ITS PROPOSED 10-MAN SECURITY ASSISTANCE AUGMENTATION, PRESENTS A SPECIAL PROBLEM. FIRST, IF CONGRESS DISAPPROVES CONCEPT OF DAOS' HANDLING SECURITY ASSISTANCE, IN ALL OTHER COUNTRIES WE WILL BE ABLE TO CREATE 3-MEMBER OR LESS ODCS WHICH REQUIRE NO CONGRESSIONAL AUTHORIZATION. IN JORDAN, WE WOULD NEED TO OBTAIN SPECIAL LEGISLATIVE AUTHORIZATION FOR A 10-MAN MAAG-TYPE ORGANIZATION (TO BE TERMED DEFENSE FIELD OFFICE-DEFO). IT MIGHT BE LATE IN LEGISLATIVE YEAR WHEN WE KNOW WILL OF CONGRESS ON DAOS AND YOU COULD BE LEFT WITH NO AUTHORITY FOR EITHER DAO OR DEFO.

4. FURTHER, BY REQUESTING A 10-MAN AUGMENTATION FOR JORDAN DAO, WE MIGHT SUGGEST TO SOME MEMBERS OF CONGRESS THAT WE WERE ATTEMPTING TO SUBVERT LEGAL REQUIREMENT FOR CONGRESSIONAL AUTHORIZATION FOR ANY SECURITY ASSISTANCE UNIT LARGER THAN 3 MEMBERS AFTER SEPTEMBER 30, 1977. A CRITICAL REACTION TO OUR PROPOSAL FOR JORDAN COULD RESULT IN DEFEAT OF OUR GENERAL PROPOSAL FOR DAOS WORLDWIDE.

5. ACCORDINGLY, WE WOULD HOPE THAT YOU WOULD AGREE TO OUR POINT OF VIEW ON THIS MATTER IN THE INTEREST OF PROPOSING LEGISLATION WITHOUT SPECIAL EXCEPTIONS. IF YOU CANNOT AGREE, PLEASE LET US HAVE YOUR VIEWS SO THAT WE MAY GIVE THEM FURTHER CONSIDERATION. IN ORDER TO TAKE FINAL DECISIONS ON THIS MATTER AT THE END OF THIS WEEK, WE NEED TO HEAR FROM YOU BY OPENING OF BUSINESS, DEC. 2.
ROBINSON

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY ASSISTANCE, MILITARY ADVISERS
Control Number: n/a
Copy: SINGLE
Draft Date: 01 DEC 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE292127
Document Source: CORE
Document Unique ID: 00
Drafter: HPRECHT:JFC:LD
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760444-0210
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761282/aaaactlu.tel
Line Count: 97
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN PM
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 26 JUL 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <26 JUL 2004 by BoyleJA>; APPROVED <12 OCT 2004 by CunninFX>
Review Markings:

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US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SECURITY ASSISTANCE ORGANIZATION FOR THE AMBASSADOR
TAGS: MASS, JO, US
To: AMMAN
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006